

# **CABINET**13 February 2013

Subject Heading:	Treasury Management Strategy Statement, Minimum Revenue Provision Policy Statement and Annual Investment Strategy 2013/14		
Cabinet Member:	Cllr Roger Ramsey		
CMT Lead:	Andrew Blake-Herbert		
Report Author and contact details:	Mark White Capital & Treasury Manager 01708 433624		
Policy context:	The Council is required to formally approve the Treasury Management Strategy Statement, Minimum Revenue Provision Policy Statement and the Annual Investment Strategy following recommendation from Cabinet		
Financial summary:  Is this a Key Decision?	There are no direct financial implications from the strategy. Treasury management activities are considered as part of the overall budget strategy.  No		
Is this a Strategic Decision?	No		
When should this matter be reviewed?	Bi-Annually		
Reviewing OSC:	Audit Committee		
The subject matter of this report deals w Objectives	vith the following Council		
Ensuring a clean, safe and green bo Championing education and learning Providing economic, social and cultu	g for all [] Iral activity		
In Valuing and enhancing the lives of o Delivering high customer satisfaction	<del></del>		

#### **SUMMARY**

The Council is required to receive and approve, as a minimum, three main reports each year, which incorporate a variety of polices, estimates and actuals. These reports are required to be adequately scrutinised by committee before being recommended to the Council. This role is undertaken by the Audit Committee.

**Prudential and Treasury Indicators and Treasury Strategy** (This report) - The first, and most important report covers:

- the capital plans (including prudential indicators);
- a Minimum Revenue Provision Policy (how residual capital expenditure is charged to revenue over time);
- the Treasury Management Strategy (how the investments and borrowings are to be organised) including treasury indicators; and
- an investment strategy (the parameters on how investments are to be managed).

A Mid Year Treasury Management Report – This will update members with the progress of the capital position, amending prudential indicators as necessary, and whether the treasury strategy is meeting the strategy or whether any policies require revision.

**An Annual Treasury Report** – This provides details of a selection of actual prudential and treasury indicators and actual treasury operations compared to the estimates within the strategy.

#### **RECOMMENDATIONS**

Cabinet to agree the Treasury Management Strategy Statement (TMSS) which incorporates the MRP Strategy and the Annual Investment Strategy 2013/14 and to recommend to full Council that the TMSS be approved.

REPORT DETAIL

Please refer to Appendix A for the Treasury Management Strategy Statement which incorporates the Minimum Revenue Provision Policy Statement and the Annual Investment Strategy.

Some minor changes have been made to the group and Institution limits included in the Treasury Management Strategy Statement. These are summarised as follows:

- a) The Group and Institution lending limit will continue to be reset at the beginning of each month but will be reviewed more frequently and reset during the month if cashflows have moved by greater than £10m since the beginning of that period.
- b) The limit for investments in overseas institutions has been increased to £10m which matches the country lending limit.

Further detail is included at page 17 of the report.

**REASONS AND OPTIONS** 

#### Reasons for the decision:

The statutory Codes set out that the Council ought to approve a Treasury Management Strategy Statement, the MRP Strategy and the Annual Investment Strategy for 2013/14.

#### Other options considered:

There are no good reasons to depart from the provisions of the relevant Codes.

**IMPLICATIONS AND RISKS** 

#### Financial implications and risks:

There are no direct financial implications arising from this report. Treasury management activities are considered as part of the overall budget strategy. Changes to the TMSS have no direct financial implications but are intended to better manage Investment risk in response to fluctuations in cashflow.

#### Legal implications and risks:

There are no apparent legal implications arising as a result of this Report.

# **Human Resources implications and risks:**

There are no direct Human Resources implications arising as a result of this report

# **Equalities implications and risks:**

There are no equalities implications within this report

**BACKGROUND PAPERS** 

None

## Appendix A – Treasury Management Strategy Statement

#### 1 Introduction

#### 1.1 Background

The Council is required to operate a balanced budget, which broadly means that cash raised during the year will meet cash expenditure. Part of the treasury management operation is to ensure that this cash flow is adequately planned, with cash being available when it is needed. Surplus monies are invested in low risk counterparties or instruments commensurate with the Council's low risk appetite, providing adequate liquidity initially before considering investment return.

The second main function of the treasury management service is the funding of the Council's capital plans. These capital plans provide a guide to the borrowing need of the Council, essentially the longer term cash flow planning to ensure that the Council can meet its capital spending obligations. This management of longer term cash may involve arranging long or short term loans, or using longer term cash flow surpluses. On occasion any debt previously drawn may be restructured to meet Council risk or cost objectives.

CIPFA defines treasury management as:

"The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks."

#### 1.2 Treasury Management Strategy

The strategy for 2013/14 covers two main areas:

#### **Capital Issues**

- the capital plans and the prudential indicators:
- the MRP strategy.

#### **Treasury management Issues**

- the current treasury position;
- treasury indicators which will limit the treasury risk and activities of the Council;
- prospects for interest rates;
- the borrowing strategy;
- policy on borrowing in advance of need;

- debt rescheduling;
- · the investment strategy;
- creditworthiness policy; and
- · policy on use of external service providers.

These elements cover the requirements of the Local Government Act 2003, the CIPFA Prudential Code, the CLG MRP Guidance, the CIPFA Treasury Management Code and the CLG Investment Guidance.

## 2. The Capital Prudential Indicators 2012/13 - 2015/16

The Council's capital expenditure plans are the key driver of treasury management activity. The output of the capital expenditure plans are reflected in prudential indicators, which are designed to assist members overview and confirm capital expenditure plans.

**Capital Expenditure**. This prudential Indicator is a summary of the Council's capital expenditure plans, both those agreed previously, and those forming part of this budget cycle.

The table below summarises the above capital expenditure plans and how these plans are being financed by capital or revenue resources. Any shortfall of resources results in a funding need (borrowing).

Capital Expenditure	2011/12	2012/13	2013/14	2014/15	2015/16
£'000	Actual	Estimate	Estimate	Estimate	Estimate
Non-HRA	55,748	36,828	49,039	28,453	22,655
HRA	17,623	28,138	36,910	45,500	20,192
HRA settlement	165,248	-	-	ı	1
Total	238,619	64,966	85,949	73,953	42,847
Financed by:					
Capital receipts	11,528	8,915	16,814	10,296	6,922
Capital grants	35,064	38,200	47,225	41,738	15,733
Capital reserves	3,002	8,712	0	0	0
Revenue	10,158	9,139	21,910	21,919	20,192
Net financing need for the year	178,867	0	0	0	0

#### The Council's Borrowing Need (the Capital Financing Requirement)

The second prudential indicator is the Council's Capital Financing Requirement (CFR). The CFR is simply the total historic outstanding capital expenditure which has not yet been paid for from either revenue or capital resources. It is essentially a measure of the Council's underlying borrowing need. Any capital expenditure above, which has not immediately been paid for, will increase the CFR.

Following accounting changes the CFR includes any other long term liabilities (e.g. PFI schemes, finance leases) brought onto the balance sheet. Whilst

this increases the CFR, and therefore the Council's borrowing requirement, these types of scheme include a borrowing facility and so the Council is not required to separately borrow for these schemes.

£,000	2011/12	2012/13	2013/14	2014/15	2015/16		
	Actual	Estimate	Estimate	Estimate	Estimate		
Capital Financing Re	Capital Financing Requirement						
CFR – non housing	48,931	47,603	46,275	44,947	43,619		
CFR - housing	191,918	191,918	191,918	191,918	191,918		
Total CFR	240,849	239,521	238,193	236,865	235,537		
Movement in CFR	177,540	(1,328)	(1,328)	(1,328)	(1,328)		

Movement in CFR represented by						
Net financing need	178,868	0	0	0	0	
for the year (above)						
Less MRP/VRP and	1,328	1,328	1,328	1,328	1,328	
other financing						
movements						
Movement in CFR	177,540	(1,328)	(1,328)	(1,328)	(1,328)	

#### **MRP Policy Statement**

The Council is required to pay off an element of the accumulated General Fund capital spend each year (the CFR) through a revenue charge (the minimum revenue provision - MRP), although it is also allowed to undertake additional voluntary payments if required (voluntary revenue provision - VRP).

CLG Regulations have been issued which require the full Council to approve an MRP Statement in advance of each year. A variety of options are provided to councils, so long as there is a prudent provision. The Council is recommended to approve the following MRP Statement:

For capital expenditure incurred before 1 April 2008 or which in the future will be Supported Capital Expenditure, the MRP policy will be:

• **Existing practice** - MRP will follow the existing practice outlined in former CLG regulations (option 1)

This option provides for an approximate 4% reduction in the borrowing need (CFR) each year.

From 1 April 2008 for all unsupported borrowing (including PFI and finance leases) the MRP policy will be:

 Asset Life Method – MRP will be based on the estimated life of the assets, in accordance with the proposed regulations (this option must be applied for any expenditure capitalised under a Capitalisation Direction) (option 3); These options provide for a reduction in the borrowing need over approximately the asset's life.

No revenue charge is currently required for the HRA. However under HRA reform the HRA will be required to charge depreciation on its assets, which will have a revenue effect. In order to address any possible adverse impact, regulations will allow the Major Repairs Allowance to be used as a proxy for depreciation for the first five years.

#### **Affordability Prudential Indicators**

The previous sections cover the overall capital and control of borrowing prudential indicators, but within this framework prudential indicators are required to assess the affordability of the capital investment plans. These provide an indication of the impact of the capital investment plans on the Council's overall finances:

# Actual and estimates of the ratio of financing costs to net revenue stream.

This indicator identifies the trend in the cost of capital (borrowing and other long term obligation costs net of investment income) against the net revenue stream.

%	2011/12 Actual	2012/13 Estimate	2013/14 Estimate	2014/15 Estimate	2015/16 Estimate
Non-HRA	1.47	1.19	1.11	1.03	0.95
HRA (inclusive of settlement)	6.47	5.27	5.27	5.27	5.27

The estimates of financing costs include current commitments and the proposals in this budget report.

# Estimates of the incremental impact of capital investment decisions on council tax.

This indicator identifies the revenue costs associated with proposed changes to the three year capital programme recommended in this budget report compared to the Council's existing approved commitments and current plans. The assumptions are based on the budget, but will invariably include some estimates, such as the level of Government support, which are not published over a three year period.

£	2011/12	2012/13	2013/14	2014/15	2015/16
	Actual	Estimate	Estimate	Estimate	Estimate
Council tax - band D	0.00	0.00	0.00	0.00	0.00

# Estimates of the incremental impact of capital investment decisions on housing rent levels.

Similar to the council tax calculation, this indicator identifies the trend in the cost of proposed changes in the housing capital programme recommended in this budget report compared to the Council's existing commitments and current plans, expressed as a discrete impact on weekly rent levels.

£	2011/12	2012/13	2013/14	2014/15	2015/16
	Actual	Estimate	Estimate	Estimate	Estimate
Weekly housing rent levels	0.00	0.00	0.00	0.00	0.00

This indicator shows the revenue impact on any newly proposed changes, although any discrete impact will be constrained by rent controls.

## 3. Treasury Management Strategy

The capital expenditure plans set out in Section 2 provide details of the service activity of the Council. The treasury management function ensures that the Council's cash is organised in accordance with the the relevant professional codes, so that sufficient cash is available to meet this service activity. This will involve both the organisation of the cash flow and, where capital plans require, the organisation of approporiate borrowing facilities. The strategy covers the relevant treasury / prudential indicators, the current and projected debt positions and the annual investment strategy.

#### 3.1 Current Portfolio Position

The Council's treasury portfolio position at 31 March 2012, with forward projections are summarised below. The table shows the actual external borrowing (the treasury management operations), against the capital borrowing need (the Capital Financing Requirement - CFR), highlighting any over or under borrowing.

£'000	2011/12 Actual	2012/13 Estimate	2013/14 Estimate	2014/15 Estimate	2015/16 Estimate
External borrowing					
Borrowing at 1 April	210,234	210,234	210,234	210,234	210,234
Expected change in borrowing	0	0	0	0	0
Other long-term	0	0	0	0	0

liabilities (OLTL)					
Expected change in	0	0	0	0	0
OLTL					
Actual borrowing at 31 March	210,234	210,234	210,234	210,234	210,234
CFR – the borrowing need	240,849	239,521	238,193	236,865	235,537
Under / (over) borrowing	30,615	29,287	27,959	26,631	25,303
Investments	71,767	92,258	92,258	92,258	92,258
Net borrowing	138,467	117,976	117,976	117,976	117,976

Within the prudential indicators there are a number of key indicators to ensure that the Council operates its activities within well defined limits. One of these is that the Council needs to ensure that its total borrowing, net of any investments, does not, except in the short term, exceed the total of the CFR in the preceding year plus the estimates of any additional CFR for 2012/13 and the following two financial years (shown as net borrowing above). This allows some flexibility for limited early borrowing for future years, but ensures that borrowing is not undertaken for revenue purposes.

The Director of Finance reports that the Council complied with this prudential indicator in the current year and does not envisage difficulties for the future. This view takes into account current commitments, existing plans, and the proposals in this budget report.

#### 3.2. Treasury Indicators: Limits to Borrowing Activity

**The Operational Boundary.** This is the limit beyond which external borrowing is not normally expected to exceed. In most cases, this would be a similar figure to the CFR, but may be lower or higher depending on the levels of actual borrowing.

Operational boundary	2012/13	2013/14	2014/15	2015/16
£'000	Estimate	Estimate	Estimate	Estimate
Borrowing	263,500	262,000	260,500	259,000
Other long term liabilities	2,000	2,000	2,000	2,000
Total	265,500	264,000	262,500	261,000

The Authorised Limit for external borrowing. A further key prudential indicator represents a control on the maximum level of borrowing. This represents a limit beyond which external borrowing is prohibited, and this limit needs to be set or revised by the full Council. It reflects the level of external borrowing which, while not desired, could be afforded in the short term, but is not sustainable in the longer term.

1. This is the statutory limit determined under section 3 (1) of the Local Government Act 2003. The Government retains an option to control

either the total of all councils' plans, or those of a specific council, although this power has not yet been exercised.

Authorised limit £'000	2012/13 Estimate	2013/14 Estimate	2014/15 Estimate	2015/16 Estimate
Borrowing	290,000	288,500	287,000	285,500
Other long term liabilities	2,000	2,000	2,000	2,000
Total	292,000	290,500	289,000	287,500

### 3.3 Borrowing Strategy

The Council is currently maintaining an under-borrowed position. This means that the capital borrowing need (the Capital Financing Requirement), has not been fully funded with loan debt as cash supporting the Council's reserves, balances and cash flow has been used as a temporary measure. This strategy is prudent as investment returns are low and counterparty risk is high. Against this background and the risks within the economic forecast, caution will be adopted with the 2013/14 transpury expertions. The Director of Figures.

will be adopted with the 2013/14 treasury operations. The Director of Finance will monitor interest rates in financial markets and adopt a pragmatic approach to changing circumstances:

- if it was felt that there was a significant risk of a sharp FALL in long and short term rates, e.g. due to a marked increase of risks around relapse into recession or of risks of deflation, then long term borrowings will be postponed, and potential rescheduling from fixed rate funding into short term borrowing will be considered.
- if it was felt that there was a significant risk of a much sharper RISE in long and short term rates than that currently forecast, perhaps arising from a greater than expected increase in world economic activity or a sudden increase in inflation risks, then the portfolio position will be reappraised with the likely action that fixed rate funding will be drawn whilst interest rates were still relatively cheap.

#### **Treasury Management Limits on Activity**

There are three debt related treasury activity limits. The purpose of these are to restrain the activity of the treasury function within certain limits, thereby managing risk and reducing the impact of any adverse movement in interest rates. However, if these are set to be too restrictive they will impair the opportunities to reduce costs / improve performance. The indicators are:

 Upper limits on variable interest rate exposure. This identifies a maximum limit for variable interest rates based upon the debt position net of investments

- Upper limits on fixed interest rate exposure. This is similar to the previous indicator and covers a maximum limit on fixed interest rates;
- Maturity structure of borrowing. These gross limits are set to reduce the Council's exposure to large fixed rate sums falling due for refinancing, and are required for upper and lower limits.

	2013/14	2014/15	2015/16					
Interest rate Exposures	Interest rate Exposures							
	Upper	Upper	Upper					
Limits on fixed interest	100%	100%	100%					
rates based on net debt								
Limits on variable interest	25%	25%	25%					
rates based on net debt								
Maturity Structure of long to	erm borrowing 20	13/14						
		Lower	Upper					
Under 12 months		0%	40%					
12 months to 2 years		0%	40%					
2 years to 5 years		0%	60%					
5 years to 10 years		0%	75%					
10 years and above	ars and above		100%					

#### 3.4 Policy on Borrowing in Advance of Need

The Council will not borrow more, than or in advance of its needs, purely in order to profit from the investment of the extra sums borrowed. Any decision to borrow in advance will be within forward approved Capital Financing Requirement estimates, and will be considered carefully to ensure that value for money can be demonstrated and that the Council can ensure the security of such funds.

Borrowing in advance will be made within the constraints that:

- It will be limited to no more than 50% of the expected increase in borrowing need (CFR) over the three year planning period; and
- Would not look to borrow more than 12 months in advance of need.

Risks associated with any borrowing in advance activity will be subject to prior appraisal and subsequent reporting through the mid-year or annual reporting mechanism.

#### 3.5 Debt Rescheduling

As short term borrowing rates will be considerably cheaper than longer term fixed interest rates, there may be potential opportunities to generate savings

by switching from long term debt to short term debt. However, these savings will need to be considered in the light of the current treasury position and the size of the cost of debt repayment (premiums incurred).

The reasons for any rescheduling to take place will include:

- the generation of cash savings and / or discounted cash flow savings;
- helping to fulfil the treasury strategy;
- enhance the balance of the portfolio (amend the maturity profile and/or the balance of volatility).

Consideration will also be given to identify if there is any residual potential for making savings by running down investment balances to repay debt prematurely as short term rates on investments are likely to be lower than rates paid on current debt.

All rescheduling will be reported to the Audit Commitee, at the earliest meeting following its action.

#### 3.6 Annual Investment Strategy

#### **Investment Policy**

The Council's investment policy has regard to the CLG's Guidance on Local Government Investments ("the Guidance") and the 2011 revised CIPFA Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes ("the CIPFA TM Code"). The Council's investment priorities will be security first, liquidity second, then return.

In accordance with the above, and in order to minimise the risk to investments, the Council has below clearly stipulated the minimum acceptable credit quality of counterparties for inclusion on the lending list. The creditworthiness methodology used to create the counterparty list fully accounts for the ratings and watches published by all three ratings agencies with a full understanding of what the ratings reflect in the eyes of each agency. Using the Sector ratings service banks' ratings are monitored on a real time basis with knowledge of any changes notified electronically as the agencies notify modifications.

Further, the Council's officers recognise that ratings should not be the sole determinant of the quality of an institution and that it is important to contiunally assess and monitor the financial sector on both a micro and macro basis and in relation to the economic and political environments in which institutions operate. The assessment will also take account of information that reflects the opinion of the markets. To this end the Council will engage with its advisors to maintain a monitor on market pricing such as "Credit Default Swaps" and overlay that information on top of the credit ratings. This is encapsulated within the credit methodology provided by the advisors, Sector.

Other information sources used will include the financial press, share price and other such information pertaining to the banking sector in order to establish the most robust scrutiny process on the suitability of potential investment counterparties.

The aim of the strategy is to generate a list of highly creditworthy counterparties which will also enable divesification and thus avoidance of concentration risk.

The intention of the strategy is to provide security of investment and minimisation of risk.

Investment instruments identified for use in the financial year are listed below in the 'Specified' and 'Non-Specified' Investments categories. Counterparty limits will be as set through the Council's Treasury Management Practices – Schedules.

#### **Creditworthiness policy**

The Council applies a 2 stage approach when establishing its creditworthiness policy.

#### Stage 1

The Council uses a sophisticated modelling approach utilising credit ratings from the three main credit rating agencies - Fitch, Moodys and Standard and Poors. The credit ratings of counterparties are supplemented with the following overlays:

- credit watches and credit outlooks from credit rating agencies:
- CDS spreads to give early warning of likely changes in credit ratings;
- sovereign ratings to select counterparties from only the most creditworthy countries.

This modelling approach combines credit ratings, credit watches and credit outlooks in a weighted scoring system, which is then combined with an overlay of CDS spreads. This produces a series of colour coded bands which indicate the relative creditworthiness of counterparties. These colour codes are used by the Council to determine the duration for investments. The Council will therefore use counterparties within the following durational bands:

- Yellow 5 years \*Purple 2 years
- Blue 1 year (only applies to nationalised or semi nationalised UK Banks)
- Orange 1 yearRed 6 monthsGreen 3 months

\* this category is for AAA rated Government debt or its equivalent

Typically the minimum credit ratings criteria the Council use will be a short term rating (Fitch or equivalents) of Short Term rating F1, Long Term rating A-, Individual of Viability ratings of C- (or BB+), and a Support rating of 3. There may be occasions when the counterparty ratings from one rating agency are marginally lower than these ratings but may still be used. In these instances consideration will be given to the whole range of ratings available, or other topical market information, to support their use.

All credit ratings will be monitored on a daily basis and prior to any significant deposits. The Council is alerted to changes to ratings of all three agencies through its use of the Sector creditworthiness service.

- if a downgrade results in the counterparty / investment scheme no longer meeting the Council's minimum criteria, its further use as a new investment will be withdrawn immediately.
- in addition to the use of credit ratings the Council will be advised of information in movements in Credit Default Swap against the iTraxx benchmark and other market data on a weekly basis. Extreme market movements may result in downgrade of an institution or removal from the Council's lending list.

#### Stage 2

The list of eligible counterparties from stage 1 will then be reviewed by the Lead Member and the Group Director for Finance & Commerce on a quarterly basis where a shortened, revised list of eligible counterparties will be established and an appropriate duration limit placed on each.

Any changes to the final list of eligible counterparties will need approval from both the lead Member and the group director for Finance & Commerce

By using this 2 stage process, sole reliance will not be placed on the use of the Authority's treasury advisers. In addition the Council will also be using the latest market data and market information, information on government support for banks and the credit ratings of that government support when assessing which banks will be eligible for deposits under the second stage.

In addition to the above criteria, it is proposed that the counterparty listing will include:

 UK guaranteed institutions. The maximum duration of deposit will depend on the guarantee from the UK government in place. The Council's banker for deposits via the current and liquidity account.
 No new fixed term deposits would be made, should the ratings not meet the above criteria.

#### **Country limits**

The Council has determined that it will only use approved counterparties from countries with a minimum sovereign credit rating of AA+ from Fitch. Due care will be taken when considering the country exposure of the Council's investments. No more than £10m will be placed with any non UK country at any one time.

#### **Group & Institution Limits**

The Council has the following group & institution limits in place:

- UK institutions group limit the higher of £25m or 25% of the investments overall balance as determined at the start of the month or more frequently if required.. The overall balance will be monitored routinely in order to determine the appropriateness of prevailing group limit. If the review reveals a change in the balance of more £10m or more since the last review it will trigger a recalculation of the lending limits Any foreign institution maximum of £10m
- Local Authorities maximum of £50m with no more than £10m with any one Authority
- Debt Management Office maximum of £100m
- Triple A rated Government Bond Funds and/or AAA rated Money market Funds (MR1+), maximum of £25m per Fund.
- In addition, a short term limit of £10m (in excess of any previously set limit) with the Council's banker to allow for temporary changes in movement enabling a pragmatic approach to the changes in patterns of cashflow more effectively.

#### **Investment Instruments**

Investment Instruments can be split into 2 categories, specified investments and non-specified investments:

**Specified Investments** - These investments are sterling investments of not more than one-year maturity, or those which could be for a longer period but where the Council has the right to be repaid within 12 months if it wishes. These are considered low risk assets where the possibility of loss of principal or investment income is small.

**Non-Specified Investments** – Non-specified investments are any other type of investment (i.e. not defined as Specified above). The identification and rationale supporting the selection of these other investments and the maximum limits to be applied are set out below.

A variety of investment instruments will be used, subject to the credit quality of the institution, and depending on the type of investment made it will fall into one of the above categories. Listed below are the types of specified and nonspecified investments allowable under this treasury strategy:

Specified Investments	* Minimum credit criteria / colour band	£ limit per institution	Max. maturity period
DMADF – UK Government	N/A	£100m	6 months
Money market funds / Government Liquidity Funds	Long-term AAA volatility rating MR1+	£25m	Liquid
Local authorities	N/A	£10m	Up to 1 year
Term deposits with banks and building societies	Blue Orange Red Green	See group and institution limits above	Up to 1 year Up to 6 Months Up to 3 months
CDs or corporate bonds with banks and building societies	Blue Orange Red Green	See group and institution limits above	Up to 1 year Up to 6 Months Up to 3 months

Non-Specified Investments	* Minimum credit criteria / colour band	£ limit per institution	Max. maturity period
Term deposits with banks and building societies	Yellow Purple	See group and institution limits above	Up to 5 years Up to 2 years
CDs or corporate bonds with banks and building societies	Yellow Purple	See group and institution limits above	Up to 5 years Up to 2 years
Local authorities	N/A	£10m	5 years

Bonds issued by multilateral development banks	AAA	£10m	Up to 6 months
Property/Equity Funds	Individually Assessed	£10m	N/A
Collateralised deposit (see note 1)	UK sovereign rating	£10m	5 years
UK Government gilts	AAA	£10m	5 years
UK Government Treasury blls	AAA	£10m	5 years

Note 1. as collateralised deposits are backed by collateral of AAA rated local authority LOBOs, this investment instrument is regarded as being a AAA rated investment as it is equivalent to lending to a local authority.

**Invesment treasury indicator and limit** - total principal funds invested for greater than 364 days. These limits are set with regard to the Council's liquidity requirements and to reduce the need for early sale of an investment, and are based on the availability of funds after each year-end.

Maximum principal sums invested > 364 days					
£m	2013/14	2014/15	2015/16		
Principal sums invested > 364 days	£75	£75	£75		

**Icelandic Bank Investments** – The Icelandic courts have supported the view that the Council will be treated as a preferred creditor, thereby seeing a high proportion of the investment being returned. The actual repayment is currently expected to be partially in foreign currency assets. It is currently too early to provide a definitive policy on how this exchange rate risk will be managed, but the expectation will be that the risk will be managed proactively and assets converted to sterling at the earliest opportunity.

#### 3.7 End of year investment report

At the end of the financial year, the Council will report on its investment activity as part of its Annual Treasury Report.

#### 3.8 Policy on the use of external service providers

The Council uses Sector as its external treasury management advisors.

The Council recognises that responsibility for treasury management decisions remains with the organisation at all times and will ensure that undue reliance is not placed upon our external service providers.

It also recognises that there is value in employing external providers of treasury management services in order to acquire access to specialist skills and resources. The Council will ensure that the terms of their appointment and the methods by which their value will be assessed are properly agreed and documented, and subjected to regular review.

#### 3.10 Scheme of delegation

#### (i) Full Council

- receiving and reviewing reports on treasury management policies, practices and activities;
- approval of annual strategy.

#### (ii) Audit Committee

- approval of/amendments to the organisation's adopted clauses, treasury management policy statement and treasury management practices;
- budget consideration and approval;
- approval of the division of responsibilities;
- receiving and reviewing regular monitoring reports and acting on recommendations;
- approving the selection of external service providers and agreeing terms of appointment.

#### (iii) Lead Member

 reviewing the treasury management policy and procedures and making recommendations to the responsible body.

#### 3.11 Role of the section 151 officer

#### The S151 (responsible) officer

- recommending clauses, treasury management policy/practices for approval, reviewing the same regularly, and monitoring compliance;
- submitting regular treasury management policy reports;
- submitting budgets and budget variations;
- receiving and reviewing management information reports;
- reviewing the performance of the treasury management function;
- ensuring the adequacy of treasury management resources and skills, and the effective division of responsibilities within the treasury management function;
- ensuring the adequacy of internal audit, and liaising with external audit;
- recommending the appointment of external service providers.